Evaluation of the Judiciary Serving Jefferson County, KY

Jefferson Circuit Court, Jefferson Circuit Court Senior Status & Jefferson Family Court

Comparison of Judges
Summary Report

The Louisville Bar Association and The Louisville Bar Foundation
600 West Main Street
Louisville, KY 40202

2013 Evaluation
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Background and Methodology
Background and Methodology

Background

The Louisville Bar Association (LBA) contracted the services of Thoroughbred Research Group to assist in its annual review of the performance of sitting judges. The LBA sent evaluations to all Kentucky Bar Association members with contact addresses in Jefferson County to rate the performance of various judges with whom they have had experience over the past two years. Jefferson Circuit Court and Jefferson Family Court judges were included in the evaluation for 2013.

Methodology

In April 2013, letters and postcards were sent to an estimated 4,435 LBA members informing them of the annual Judicial Evaluation. Members who were qualified to participate in the review were asked to fill out the postcard request and return it to Thoroughbred Research Group no later than April 18. A total of 815 postcard requests were received by the postmark date. Survey packets and return envelopes were mailed to the 815 members in early May. A reminder was posted on the LBA website approximately two weeks later. Respondents were asked to return the completed evaluation forms to Thoroughbred Research Group postmarked no later than May 17, 2013. A total of 433 completed survey forms were returned in time to be included in the tabulation.

Response Rate

Because of the size of the litigation bar and the nature of such practice, only a limited number of attorneys have had significant experience with a particular judge in a specific court. Consequently, from the original 4,435 attorneys who received notice of the evaluation, just a fraction could reasonably be expected to respond to the survey questions. Of those attorneys who were qualified and agreed to respond to the evaluation, many may have significant experience in only one of the courts evaluated or with a limited number of the judges listed. Still, the number of lawyers responding is more than adequate to result in a statistically valid evaluation of the judiciary.
The judges rated during the 2013 evaluation and the total number of respondents rating each judge are shown below:

**Jefferson Circuit Court**
- A. C. McKay Chauvin (n=261)
- Frederic J. Cowan (n=239)
- Charles L. Cunningham, Jr. (n=250)
- Audra J. Eckerle (n=220)
- Brian C. Edwards (n=234)
- Susan Shultz Gibson (n=215)
- Judith E. McDonald-Burkman (n=259)
- Mitchell L. Perry (n=252)
- James M. Shake (n=291)
- Mary M. Shaw (n=216)
- Olu A. Stevens (n=262)
- Barry Willett (n=269)

**Jefferson Circuit Court -- Senior Status**
- Martin F. McDonald (n=205)

**Jefferson Family Court**
- Dolly Wisman Berry (n=128)
- Jerry J. Bowles (n=137)
- Joan L. Byer (n=144)
- Donna Delahanty (n=110)
- Patricia Walker FitzGerald (n=129)
- Eleanore M. Garber (n=119)
- Stephen M. George (n=127)
- Hugh Smith Haynie, Jr. (n=126)
- Joseph W. O’Reilly (n=141)
- Paula F. Sherlock (n=127)

Note: Having been elected in November 2012, Circuit Court Judge Angela McCormick Bisig did not have the requisite six months experience on the bench to be included in the 2013 evaluation.

**Questionnaire**

The survey instrument included a series of 19 attributes for the circuit court and 18 attributes for the family court that were used to evaluate the performance of each judge. Respondents were asked to indicate the extent to which they agreed or disagreed with each statement used to describe a particular judge using a four-point rating scale of strongly disagree, disagree, agree and strongly agree. Respondents were also given an option to write in any advice they would give to a particular judge to improve his/her performance. These comments were provided only to the applicable judge under separate cover as confidential feedback for his or her personal review. General comments on how to improve the evaluation process or the court system were submitted to the LBA under separate cover.

Respondents were instructed to rate only those judges with whom they have had substantial professional contact within the past two years.

Where applicable, comparative ratings are shown from the most recent prior Judicial Evaluation in 2010.
General Satisfaction with Performance

The rating for this category is based on the level of agreement with the following statement for each judge:

- Does a good job overall.

This is an independent rating of the above attribute. It is NOT a mathematical average of all other ratings.
General Satisfaction with Performance – Jefferson Circuit Court

<table>
<thead>
<tr>
<th>Judge</th>
<th>2013</th>
<th>2010</th>
</tr>
</thead>
<tbody>
<tr>
<td>A.C. McKay Chauvin</td>
<td>90%</td>
<td>78%</td>
</tr>
<tr>
<td>Frederic J. Cowan</td>
<td>70%</td>
<td>68%</td>
</tr>
<tr>
<td>Charles L. Cunningham, Jr.</td>
<td>95%</td>
<td>94%</td>
</tr>
<tr>
<td>Audra J. Eckerle</td>
<td>83%</td>
<td>81%</td>
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<tr>
<td>Brian C. Edwards</td>
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<td>91%</td>
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<tr>
<td>Susan Shultz Gibson</td>
<td>92%</td>
<td>91%</td>
</tr>
<tr>
<td>Judith E. McDonald-Burkman</td>
<td>85%</td>
<td>83%</td>
</tr>
</tbody>
</table>
General Satisfaction with Performance – Jefferson Circuit Court

- **Mitchell L. Perry**
  - 2013: 84%
  - 2010: 79%

- **James M. Shake**
  - 2013: 96%
  - 2010: 97%

- **Mary M. Shaw**
  - 2013: 93%
  - 2010: 88%

- **Olu A. Stevens**
  - 2013: 69%
  - 2010: 81%

- **Barry Willett**
  - 2013: 88%
  - 2010: 78%

Jefferson Circuit Court – Senior Status:

- **Martin F. McDonald**
  - 2013: 33%
  - 2010: 53%
General Satisfaction with Performance – Jefferson Family Court

- Dolly Wisman Berry: 92% (2013), 92% (2010)
- Jerry J. Bowles: 73% (2013), 73% (2010)
- Joan L. Byer: 77% (2013), 85% (2010)
- Donna Delahanty: 64% (2013), 75% (2010)
- Patricia Walker FitzGerald: 89% (2013), 90% (2010)
- Eleanore M. Garber: 78% (2013), 77% (2010)
- Stephen M. George: 96% (2013), 95% (2010)
General Satisfaction with Performance – Jefferson Family Court

An average rating was calculated for the performance attributes that make up the Judicial Temperament category. This rating was calculated by averaging the positive ratings for each attribute ("strongly disagree" and "disagree" for negative statements, "agree" and "strongly agree" for positive statements). The performance areas under Judicial Temperament are:

- Gives due consideration to arguments of counsel.
- Conducts court proceedings courteously.
- Pre-determines the outcome of the case.
- Refrains from interfering with the role of counsel in case presentation.
- Conducts court proceedings with objectivity.
Judicial Temperament – Jefferson Circuit Court

<table>
<thead>
<tr>
<th>Judge</th>
<th>2013</th>
<th>2010</th>
</tr>
</thead>
<tbody>
<tr>
<td>A.C. McKay Chauvin</td>
<td>86%</td>
<td>79%</td>
</tr>
<tr>
<td>Frederic J. Cowan</td>
<td>74%</td>
<td>80%</td>
</tr>
<tr>
<td>Charles L. Cunningham, Jr.</td>
<td>92%</td>
<td>93%</td>
</tr>
<tr>
<td>Audra J. Eckerle</td>
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<tr>
<td>Brian C. Edwards</td>
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<tr>
<td>Susan Shultz Gibson</td>
<td>92%</td>
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</tr>
<tr>
<td>Judith E. McDonald-Burkman</td>
<td>83%</td>
<td>82%</td>
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</table>
Judicial Temperament – Jefferson Circuit Court

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<thead>
<tr>
<th>Name</th>
<th>2013</th>
<th>2010</th>
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<tbody>
<tr>
<td>Mitchell L. Perry</td>
<td>83%</td>
<td>70%</td>
</tr>
<tr>
<td>James M. Shake</td>
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<tr>
<td>Barry Willett</td>
<td>83%</td>
<td>89%</td>
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Jefferson Circuit Court – Senior Status:

<table>
<thead>
<tr>
<th>Name</th>
<th>2013</th>
<th>2010</th>
</tr>
</thead>
<tbody>
<tr>
<td>Martin F. McDonald</td>
<td>36%</td>
<td>59%</td>
</tr>
</tbody>
</table>
Judicial Temperament – Jefferson Family Court

- Dolly Wisman Berry: 90% (2013), 88% (2010)
- Jerry J. Bowles: 75% (2013), 71% (2010)
- Joan L. Byer: 75% (2013), 71% (2010)
- Donna Delahanty: 80% (2013), 86% (2010)
- Patricia Walker FitzGerald: 89% (2013), 93% (2010)
- Eleanore M. Garber: 78% (2013), 77% (2010)
- Stephen M. George: 92% (2013), 96% (2010)
Judicial Temperament – Jefferson Family Court

- Hugh Smith Haynie: 84% (2013) - 81% (2010)
- Joseph W. O'Reilly: 60% (2013) - 67% (2010)
- Paula F. Sherlock: 82% (2013) - 83% (2010)
An average rating was calculated for the performance attributes that make up the Court Management category. This rating was calculated by averaging the positive ratings for each attribute ("agree" and "strongly agree"). The performance areas under Court Management are:

- Conducts court business in a timely manner.
- Is usually available for business during normal working hours.
- Is familiar with the file so as to consider issues presented.
- Exercises appropriate control over court proceedings and court personnel.
Court Management – Jefferson Circuit Court

<table>
<thead>
<tr>
<th>Name</th>
<th>2013</th>
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<tbody>
<tr>
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Court Management – Jefferson Circuit Court

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Jefferson Circuit Court – Senior Status:

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<tr>
<th>Judge</th>
<th>2013</th>
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<tbody>
<tr>
<td>Martin F. McDonald</td>
<td>59%</td>
<td>70%</td>
</tr>
</tbody>
</table>
## Court Management – Jefferson Family Court

<table>
<thead>
<tr>
<th>Judge</th>
<th>2013 Score</th>
<th>2010 Score</th>
</tr>
</thead>
<tbody>
<tr>
<td>Dolly Wisman Berry</td>
<td>96%</td>
<td>94%</td>
</tr>
<tr>
<td>Jerry J. Bowles</td>
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<td>79%</td>
</tr>
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<td>Joan L. Byer</td>
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<tr>
<td>Stephen M. George</td>
<td>97%</td>
<td>97%</td>
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</tbody>
</table>
Court Management – Jefferson Family Court

- Hugh Smith Haynie: 82% (2013), 83% (2010)
- Joseph W. O'Reilly: 74% (2013), 75% (2010)
- Paula F. Sherlock: 85% (2013), 88% (2010)
An average rating was calculated for the performance attributes that make up the Judicial Integrity category. This rating was calculated by averaging the positive ratings for each attribute (“strongly disagree” and “disagree” for negative statements, “agree” and “strongly agree” for positive statements). The performance areas under Judicial Integrity are:

- Is influenced by the race, gender, religion, national origin, disability, age, sexual orientation, or socio-economic status of persons appearing in court.
- Engages in out-of-court conduct or activity which directly interferes with judicial effectiveness.
- Is affected by partisan interests in the conduct of the court.
- Engages in *ex parte* communications which may prejudice proceedings.
- Lets personal relationships affect his/her judgment.
- Adheres to the highest ethical standards in and out of court.
Judicial Integrity – Jefferson Circuit Court

A.C. McKay Chauvin
- 2013: 92%
- 2010: 89%

Frederic J. Cowan
- 2013: 96%
- 2010: 97%

Charles L. Cunningham, Jr.
- 2013: 97%
- 2010: 90%

Audra J. Eckerle
- 2013: 96%
- 2010: 90%

Brian C. Edwards
- 2013: 95%
- 2010: 95%

Susan Shultz Gibson
- 2013: 95%
- 2010: 95%

Judith E. McDonald-Burkman
- 2013: 87%
- 2010: 91%
 Judicial Integrity – Jefferson Circuit Court

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<th>Judge</th>
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<td>Mary M. Shaw</td>
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<td>87%</td>
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<tr>
<td>Barry Willett</td>
<td>93%</td>
<td>90%</td>
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Jefferson Circuit Court – Senior Status:

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<thead>
<tr>
<th>Judge</th>
<th>2013</th>
<th>2010</th>
</tr>
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<tbody>
<tr>
<td>Martin F. McDonald</td>
<td>55%</td>
<td>72%</td>
</tr>
</tbody>
</table>
Judicial Integrity – Jefferson Family Court

Dolly Wisman Berry
- 2013: 92%
- 2010: 92%

Jerry J. Bowles
- 2013: 81%
- 2010: 77%

Joan L. Byer
- 2013: 85%
- 2010: 83%

Donna Delahanty
- 2013: 89%
- 2010: 85%

Patricia Walker FitzGerald
- 2013: 94%
- 2010: 96%

Eleanore M. Garber
- 2013: 89%
- 2010: 85%

Stephen M. George
- 2013: 95%
- 2010: 96%
The following charts show the level of agreement with the following statement for each judge:

- Renders decisions that reflect sound legal analysis.
### Legal Ability – Jefferson Circuit Court

<table>
<thead>
<tr>
<th>Name</th>
<th>2013</th>
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<tbody>
<tr>
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<tr>
<td>Susan Shultz Gibson</td>
<td>90%</td>
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</tr>
<tr>
<td>Judith E. McDonald-Burkman</td>
<td>77%</td>
<td>80%</td>
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</table>
Legal Ability – Jefferson Circuit Court

- **Mitchell L. Perry**: 78% (2013) vs. 73% (2010)
- **James M. Shake**: 92% (2013) vs. 93% (2010)
- **Mary M. Shaw**: 81% (2013) vs. 85% (2010)
- **Olu A. Stevens**: 65% (2013) vs. 79% (2010)
- **Barry Willett**: 84% (2013) vs. 77% (2010)

Jefferson Circuit Court – Senior Status:

- **Martin F. McDonald**: 31% (2013) vs. 49% (2010)
Legal Ability – Jefferson Family Court

- Dolly Wisman Berry: 2013 - 90%, 2010 - 87%
- Jerry J. Bowles: 2013 - 72%, 2010 - 66%
- Joan L. Byer: 2013 - 78%, 2010 - 82%
- Donna Delahanty: 2013 - 58%, 2010 - 67%
- Patricia Walker FitzGerald: 2013 - 88%, 2010 - 93%
- Eleanore M. Garber: 2013 - 78%, 2010 - 74%
- Stephen M. George: 2013 - 93%, 2010 - 95%
Legal Ability – Jefferson Family Court

- Hugh Smith Haynie: 82% (2013), 84% (2010)
- Joseph W. O'Reilly: 64% (2013), 72% (2010)
- Paula F. Sherlock: 72% (2013), 80% (2010)
The following charts show the level of agreement with the following statement for each judge:

- Does a good job in handling civil cases.
### Civil Cases – Jefferson Circuit Court

<table>
<thead>
<tr>
<th>Judge</th>
<th>2013</th>
<th>2010</th>
</tr>
</thead>
<tbody>
<tr>
<td>A.C. McKay Chauvin</td>
<td>90%</td>
<td>86%</td>
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<tr>
<td>Frederic J. Cowan</td>
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<tr>
<td>Charles L. Cunningham, Jr.</td>
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<td>Audra J. Eckerle</td>
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<td>89%</td>
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<td>Susan Shultz Gibson</td>
<td>90%</td>
<td>91%</td>
</tr>
<tr>
<td>Judith E. McDonald-Burkman</td>
<td>86%</td>
<td>83%</td>
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Civil Cases – Jefferson Circuit Court

<table>
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<tr>
<th>Judge</th>
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<tbody>
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<td>78%</td>
<td>88%</td>
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<tr>
<td>Barry Willett</td>
<td>82%</td>
<td></td>
</tr>
<tr>
<td>Martin F. McDonald</td>
<td>39%</td>
<td>55%</td>
</tr>
</tbody>
</table>
Civil Cases – Jefferson Family Court

- Dolly Wisman Berry: 2013 - 93%, 2010 - 81%
- Jerry J. Bowles: 2013 - 77%, 2010 - 74%
- Joan L. Byer: 2013 - 82%, 2010 - 87%
- Donna Delahanty: 2013 - 63%, 2010 - 79%
- Patricia Walker FitzGerald: 2013 - 89%, 2010 - 92%
- Eleanore M. Garber: 2013 - 79%, 2010 - 77%
- Stephen M. George: 2013 - 96%, 2010 - 95%
Civil Cases – Jefferson Family Court

- Hugh Smith Haynie: 84% (2013), 86% (2010)
- Joseph W. O'Reilly: 61% (2013), 68% (2010)
- Paula F. Sherlock: 77% (2013), 84% (2010)
Criminal Cases Ratings

The following charts show the level of agreement with the following statement for each judge:

- Does a good job in handling criminal cases.

*Family Court Judges were not evaluated on criminal cases.*
Criminal Cases – Jefferson Circuit Court

- **A.C. McKay Chauvin**: 2013 - 88%, 2010 - 77%
- **Frederic J. Cowan**: 2013 - 72%, 2010 - 67%
- **Charles L. Cunningham, Jr.**: 2013 - 93%, 2010 - 91%
- **Audra J. Eckerle**: 2013 - 81%, 2010 - 77%
- **Brian C. Edwards**: 2013 - 96%, 2010 - 89%
- **Susan Shultz Gibson**: 2013 - 93%, 2010 - 90%
- **Judith E. McDonald-Burkman**: 2013 - 80%, 2010 - 76%
Criminal Cases – Jefferson Circuit Court

- **Mitchell L. Perry**: 2013 - 84%, 2010 - 75%
- **James M. Shake**: 2013 - 96%, 2010 - 95%
- **Mary M. Shaw**: 2013 - 91%, 2010 - 91%
- **Olu A. Stevens**: 2013 - 63%, 2010 - 72%
- **Barry Willett**: 2013 - 89%, 2010 - 89%

Jefferson Circuit Court – Senior Status:

- **Martin F. McDonald**: 2013 - 35%, 2010 - 52%